

## Message Text

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ORIGIN IO-13

INFO OCT-01 EUR-12 ISO-00 AGRE-00 AID-05 EB-07 USIA-06  
COME-00 TRSE-00 AF-08 ARA-06 EA-07 NEA-10 L-03 NSC-05  
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DRAFTED BY IO/AGR:JSWOLF/AID/FFP:LHAUSCHNER:DKS  
APPROVED BY IO:RDMOREY  
AID/FFP:DSHAUGHNESSY

----- 085290 /70

P 212107Z DEC 76  
FM SECSTATE WASHDC  
TO AMEMBASSY OTTAWA PRIORITY

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E.O. 11652:N/A

TAGS: EAGR, WFP

SUBJECT: U.S. PROPOSALS FOR WORLD FOOD PROGRAM GENERAL  
RULES CHANGES

1. EMBASSY IS REQUESTED TO TRANSMIT TO FRANK SHEFRIN,  
CANADIAN AGRICULTURE MINISTRY, FOLLOWING U.S. DRAFT PRO-  
POSALS (CONTAINED PARA 3) FOR WFP WORKING GROUP. WE WOULD  
WELCOME ANY COMMENTS HE MIGHT HAVE PRIOR TO OUR FINALIZING  
OUR MESSAGE TO ROME.

2. BEARING IN MIND SUGGESTION SHEFRIN MADE AS CHAIRMAN OF  
THE WORKING GROUP, WE HAVE LIMITED OUR FOCUS TO SPECIFIC  
RULE CHANGES NECESSARY TO BRING RULES INTO HARMONY WITH  
THE ACTUAL TASKS WFP IS NOW PERFORMING. WE DO NOT VIEW  
THIS AS AN OCCASION TO REDIRECT WFP'S OVERALL ACTIVITIES,  
NOR WOULD WE SUPPORT SUCH INITIATIVES SHOULD THEY BE  
PROPOSED.

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3. SUGGESTED CHANGES ARE AS FOLLOWS:

(A) RULE 3 - ELIGIBILITY: WE WOULD BE WILLING TO ACCEPT  
A CHANGE TO THE UNDP FORMULA, I.E., "PARTICIPATION IN THE  
PROGRAM SHALL BE VOLUNTARY AND OPEN TO ALL STATES MEMBERS

OF THE UNITED NATIONS OR MEMBERS NATIONS OR ASSOCIATE  
MEMBERS OF THE SPECIALIZED AGENCIES OR IAEA."

(B) RULE 4(A)(I) - CONTRIBUTIONS: IN THIRD SENTENCE DROP  
EVERYTHING AFTER "... AND CASH." THE PROGRAM HAS CHANGED  
SIGNIFICANTLY SINCE THE EARLY DAYS WHEN THE ONE-THIRD  
FIGURE WAS CHOSEN ARBITRARILY. SIGNIFICANT CASH CONTRI-  
BUTIONS ARE NOW POSSIBLE FROM NEW DONORS AND SUCH CASH  
CONTRIBUTIONS SHOULD BE ENCOURAGED.

(C) RULE 5 - TYPES OF ASSISTANCE:

- REVERSE ORDER OF A AND B

- DROP REFERENCE TO ESTABLISHMENT OF EMERGENCY RESERVES  
UNDER 5(A)

- REVISE CURRENT 5(B) TO READ: "IMPLEMENTING PROJECTS  
USING FOOD AS AN AID TO SOCIAL AND ECONOMIC DEVELOPMENT...  
WELFARE PROJECTS AND ESTABLISHMENT OF FOOD RESERVES.  
PRIORITY WILL BE GIVEN TO LEAST DEVELOPED COUNTRIES  
(LDC'S) AND COUNTRIES MOST SERIOUSLY AFFECTED BY RISING  
RAW MATERIAL PRICES (MSA'S)."

- ADD TO PARA ON EMERGENCIES A NEW SENTENCE: "TO MAXIMUM  
EXTENT POSSIBLE EMERGENCY ASSISTANCE SHOULD LAY GROUND-  
WORK FOR SUBSEQUENT DEVELOPMENT PROJECTS." WE DO NOT FEEL  
RESERVE BUILDING IS A LEGITIMATE PART OF EMERGENCY  
ASSISTANCE. IT COULD BE CONSIDERED WITHIN ECONOMIC/SOCIAL  
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DEVELOPMENT PROJECTS, ALTHOUGH IN NO CASE SHOULD IT BE A  
MAJOR ACTIVITY OF THE PROGRAM.

(D) RULE 9 - FUNCTIONS OF THE CFA: REPLACE CURRENT RULE  
9 WITH THE FOLLOWING:

"(A) THE COMMITTEE SHALL NORMALLY MEET ANNUALLY IN THE  
FALL TO PROVIDE GENERAL GUIDANCE ON THE POLICY, ADMINIS-  
TRATION AND OPERATION OF THE PROGRAM...(CONTINUE LANGUAGE  
FROM PRESENT RULE 9).

(B) IN THE YEAR PRECEDING THE PLEDGING CONFERENCE, THE  
COMMITTEE SHOULD HOLD AN ADDITIONAL MEETING, PREFERABLY  
IN THE SPRING, AT WHICH THE COMMITTEE ALSO WILL: PROVIDE  
A FORUM FOR CONSULTATION ON NATIONAL AND INTERNATIONAL  
FOOD AID PROGRAMS AND POLICIES; MAKE RECOMMENDATIONS  
THROUGH THE WORLD FOOD COUNCIL TO GOVERNMENTS CONCERNING  
FOOD AID PROGRAMS AND POLICIES; AND FORMULATE PROPOSALS

FOR COORDINATION OF MULTILATERAL, BILATERAL AND NON-  
GOVERNMENTAL FOOD AID."

WE FEEL THAT FOUR MEETINGS PER BIENNIUM ARE TOO MANY. TOO  
MUCH TIME IS SPENT BY BOTH THE SECRETARIAT AND THE MEMBERS  
IN PREPARING FOR THESE MEETINGS. IN ADDITION, THERE IS NO  
REASON FOR THE CFA TO REPEAT AT EACH MEETING THE SAME  
BROAD POLICY DISCUSSIONS. MANY OF THESE TOPICS ARE AMPLY  
DISCUSSED IN OTHER FORA WHICH MEET REGULARLY SPECIFICALLY  
TO ADDRESS THESE SPECIALIZED POLICY TOPICS.

(E) RULE 12 - FREQUENCY OF MEETINGS: IF NEW RULE 9 IS  
ADOPTED, DROP AND RENUMBER SUBSEQUENT RULES ACCORDINGLY.

(F) RULE 13 - CFA OVERSIGHT: SUBSTITUTE ADDITIONAL PARA  
AS 13(A):

"13(A) ALL PROJECTS ARE DESIGNED IN CONFORMITY WITH THE  
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RECIPIENT COUNTRY'S GENERAL PLAN FOR ECONOMIC AND SOCIAL  
DEVELOPMENT."

PRESENT PARAS A-C WOULD BE RENUMBERED B-D

(G) RULE 15(A) - PROCEDURES:

- TO CLARIFY AND TIGHTEN PROCEDURES INSERT IN FIRST  
SENTENCE AFTER "FOR ASSURING THAT PROJECTS..." THE WORDS  
"TO BE IMPLEMENTED."

- SENTENCE 2 DELETE "SEEK:"

SENTENCE WOULD READ: "HE HAS RESPONSIBILITY, IN CONSULTA-  
TION WITH THE RECIPIENT GOVERNMENT, TO CORRECT ANY IN-  
ADEQUACIES IN PROJECT OPERATIONS, AND TO WITHDRAW ASSIST-  
ANCE IN THE EVENT ESSENTIAL CORRECTIONS ARE NOT MADE."

(H) RULE 15(C) - EMERGENCY COMMODITY SWAPS: DELETE  
15(C) AND REPLACE WITH NEW PARA: "TO ASSURE A PROMPT  
RESPONSE TO REQUESTS FOR EMERGENCY ASSISTANCE, THE EXECU-  
TIVE DIRECTOR MAY, AS APPROPRIATE, BORROW COMMODITIES  
FROM OTHER PROJECTS INCOUNTRY, FROM WFP PROJECTS IN  
NEIGHBORING COUNTRIES, OR FROM COOPERATING NONGOVERN-  
MENTAL ORGANIZATIONS."

(I) RULE 15(D) - COMMODITY PURCHASES: AMEND FIRST LINE  
TO READ: "A PORTION OF THE CASH CONTRIBUTIONS MAY BE  
USED FOR THE PURCHASE OF COMMODITIES, INCLUDING SEED  
VARIETIES OF GRAINS AND LEGUMES FOR EMERGENCY AID,

WHERE..."

(J) RULE 16(B) - COORDINATION: REPLACE PRESENT LANGUAGE  
WITH: "THE PROGRAM SHALL ENSURE THAT ITS ASSISTANCE IS

ASSOCIATED WITH MATERIAL, FINANCIAL, AND TECHNICAL  
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ASSISTANCE PROVIDED THROUGH OTHER MULTILATERAL AND  
BILATERAL PROGRAMS."

(K) RULE 16(C) - COORDINATION: ADD AFTER "PROGRAM" THE  
WORDS "AND RECIPIENT GOVERNMENTS."

(L) RULE 17(B) - PROJECT IDENTIFICATION: ADD NEW PARA  
AS 17(B):

"17(B) ALL PROJECTS SHOULD HAVE HIGH RECIPIENT GOVERN-  
MENT PRIORITY AND, WHEREVER POSSIBLE, SHOULD INCLUDE A  
SIGNIFICANT RECIPIENT GOVERNMENT INPUT OF RESOURCES. THE  
PROGRAM ALSO SHOULD BE ASSURED THAT, AS APPROPRIATE,  
PROJECTS WILL BE CONTINUED BY THE RECIPIENT GOVERNMENT  
AFTER BEING PHASED-OVER BY THE PROGRAM."

RENUMBER OLD 17B-D AS 17C-E.

(M) RULE 18(A)I: PROJECT IMPLEMENTATION: SUBSTITUTE FOR  
PRESENT SENTENCE3:

"SUCH AGREEMENT SHALL SAFEGUARD THE PROGRAM'S RESPONSI-  
BILITY TO ENSURE EFFECTIVE PROJECT OPERATIONS FROM THE  
RECEIPT OF COMMODITIES IN THE COUNTRY TO FINAL UTILIZA-  
TION; PROVIDE FOR AUDITS AS NECESSARY; AND ALLOW THE  
PROGRAM TO SUSPEND OR WITHDRAW ASSISTANCE IN CASE OF  
SERIOUS NONCOMPLIANCE."

4. EMBASSY ALSO SHOULD INFORM SHEFRIN ORALLY THAT U.S.  
IS CONSIDERING REVISION OF RULE 6 TO PUT EMERGENCY  
ASSISTANCE AUTHORIZATION IN HANDS OF EXECUTIVE DIRECTOR  
IN CONSULTATION WITH UNSYG AND DG OF FAO. WE FEEL SUCH  
AUTHORITY IS CONSISTENT WITH THE EXPANDING NATURE OF WFP  
AND WITH ITS RESPONSIBILITIES UNDER NEW AGREEMENTS WITH  
UNDRO AND UNICEF TO ACT AS COORDINATOR OF EMERGENCY FOOD  
AID IN TIMES OF DISASTER. WE FEEL EMERGENCY FOOD AID  
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IS NOT AN END IN ITSELF. VESTING THE AUTHORITY WITH THE  
EXECUTIVE DIRECTOR WILL BETTER ENABLE HIM TO USE EMERGENCY  
ASSISTANCE AS LEAD-IN TO QUICK ACTION OR LONG TERM  
RECONSTRUCTION PROJECTS.  
KISSINGER

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## Message Attributes

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